



### Market integration of renewable energies

Alberto Pototschnig, Florence School of Regulation Pedro Verdelho, Entidade Reguladora dos Serviços Energéticos, Portugal

VIII World Forum on Energy Regulation, Lima, Peru 21 August 2023





**Poll (1)** 





### Why are you interested in attending this training module?

- a) Because the jurisdiction I am located in has already a significant share of renewable energy in the electricity system
- b) Because the jurisdiction I am located in will soon have a significant share of renewable energy in the electricity system
- c) Because I am advising jurisdictions with an increasing shares of renewable energy in their electricity system











On the basis of your experience, do you expect onshore wind energy to need support to be integrated into the electricity market?

- a) Yes, for a long time to come
- b) Yes, but it will soon reach economic sustainability
- c) No, it does not need support as it has already achieved economic sustainability











On the basis of your experience, do you expect offshore wind energy to need support to be integrated into the electricity market?

- a) Yes, for a long time to come
- b) Yes, but it will soon reach economic sustainability
- c) No, it does not need support as it has already achieved economic sustainability











On the basis of your experience, do you expect solar energy to need support to be integrated into the electricity market?

- a) Yes, for a long time to come
- b) Yes, but it will soon reach economic sustainability
- c) No, it does not need support as it has already achieved economic sustainability











On the basis of your experience, do you expect the integration of renewable energy into the electricity system to be challenging for the system operator?

- a) Yes, very challenging, putting the electricity system at risk
- b) Yes, but the challenge is manageable
- c) Not particularly challenging, given the current technologies









- Renewable energy in the global context
- The challenges of integrating renewable energy
- Cost competitiveness of renewable energy
- Supporting renewable energy and promoting adequacy
- Regulatory challenges and opportunities for our energy markets
- Several market tools available to integrate massive RES







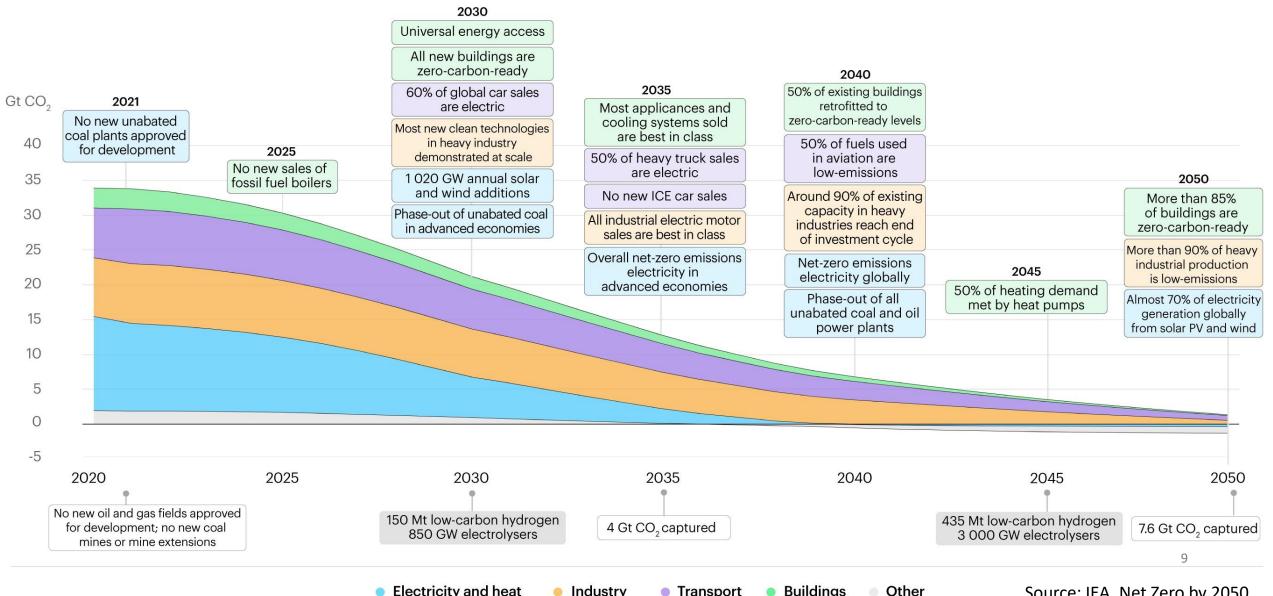
- Renewable energy in the global context
- The challenges of integrating renewable energy
- Cost competitiveness of renewable energy
- Supporting renewable energy and promoting adequacy
- Regulatory challenges and opportunities for our energy markets
- Several market tools available to integrate massive RES





### Goal: Net zero economy by 2050





Electricity and heat Industry Transport Source: IFA Net Zero by 2050





## The current share of renewables in global electricity generation



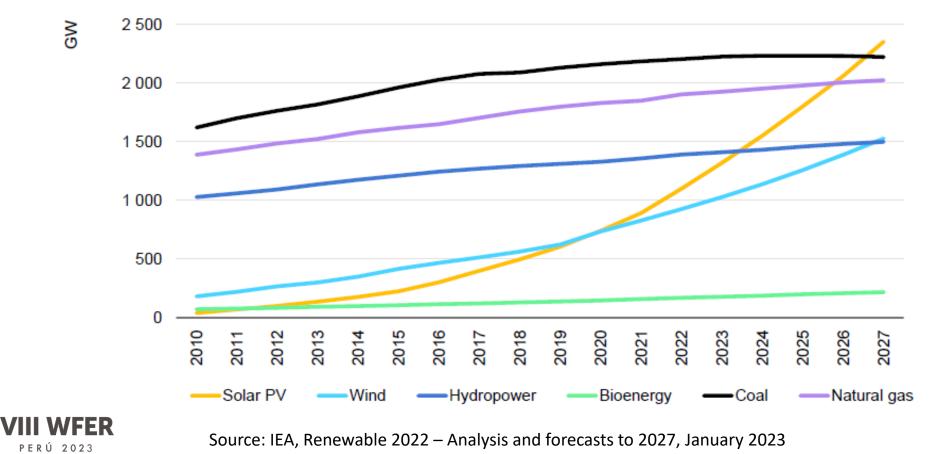


# Renewables-based generation capacity is rapidly increasing ...



 Solar PV is expected globally to become the first technology by installed capacity later in this decade, surpassing hydropower in 2024, natural gas in 2026 and coal in 2027

Cumulative power capacity by technology, 2010-2027



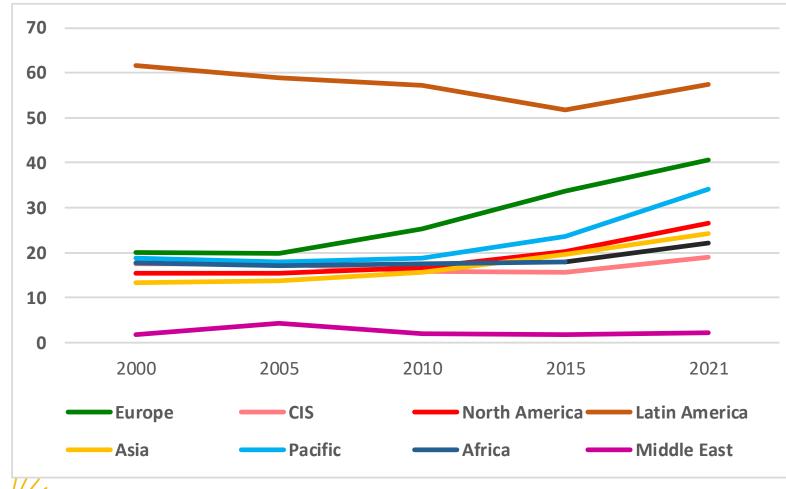




# ... but renewables share in the electricity generation mix varies across regions ...

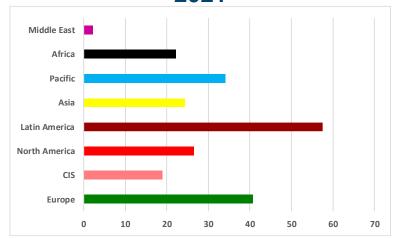


Share of renewables in the electricity generation mix (%) – 1990 - 2021



 Over the last 20 years, the share of renewables in electricity generation has increased in all region, except in Latin America, which has however the larger share, and in the Middle East

Share of renewables in the electricity generation mix (%) 2021



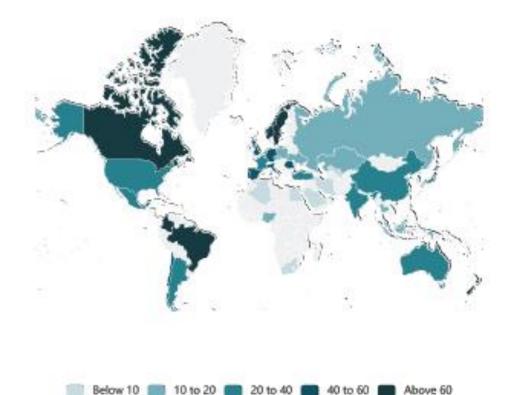


ERÚ 2023

### ... and across countries



#### Share of renewables in the electricity generation mix by country (%) 2021



Countries with the largest in the electricity	
Norway	99.0
New Zealand	80.9
Brazil	78.4
Colombia	74.5
Canada	68.0
Sweden	68.0
Portugal	65.5

Source: Enerdata 2023. https://yearbook.enerdata.net/renewables/renewable-in-electricity-production-share.html



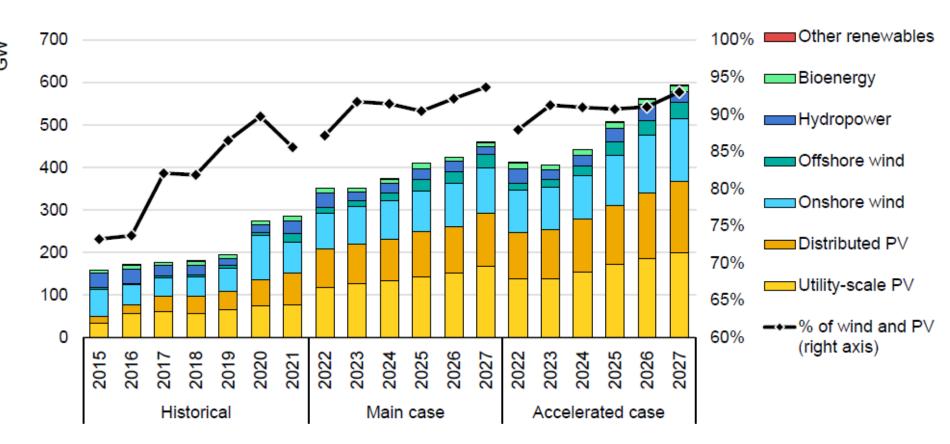
# Wind and solar are expected to increase their shares in renewable-based generation



Over the next 5 years:

- Wind and solar are expected to account for close to 95% of all renewable capacity expansions
- Solar PV alone is expected to account for over 60% of all renewable capacity expansions





Source: IEA, Renewable 2022 – Analysis and forecasts to 2027, January 2023







- Renewable energy in the global context
- The challenges of integrating renewable energy
- Cost competitiveness of renewable energy
- Supporting renewable energy and promoting adequacy
- Regulatory challenges and opportunities for our energy markets
- Several market tools available to integrate massive RES







### The challenges of integrating increasing shares of renewable-based generation in the electricity system

Some renewable-based generation (wind, solar, ...) is non-dispatchable

Characteristics of non-dispatchable generation

Unreliable	E.g., the sun cannot be relied upon to shine at night
Variable	E.g., the sun rises and sets
Unpredictable	E.g., a day may unpredictably turn cloudy

Implication in terms of required resources

**Back-up capacity** 

**Flexibility resources** 





Market integration of renewable energies



Is support needed to achieve any predefined renewable penetration target in the electricity system?

If yes:	What is the best/most market-friendly tool to
	promote renewable penetration?

Is the short-term market able to ensure the required back-up
capacity and flexibility resources?

If not:	What are the best/most market-friendly
	mechanisms to attract the needed resources?





Market integration of renewable energies



Is support needed to achieve any predefined renewable penetration target in the electricity system?

If yes:	What is the best/most market-friendly tool to
	promote renewable penetration?

Is the short-term market able to ensure the required back-up capacity and flexibility resources?

If not: What are the best/most market-friendly mechanisms to attract the needed resources?









- Renewable energy in the global context
- The challenges of integrating renewable energy
- Cost competitiveness of renewable energy
- Supporting renewable energy and promoting adequacy
- Regulatory challenges and opportunities for our energy markets
- Several market tools available to integrate massive RES



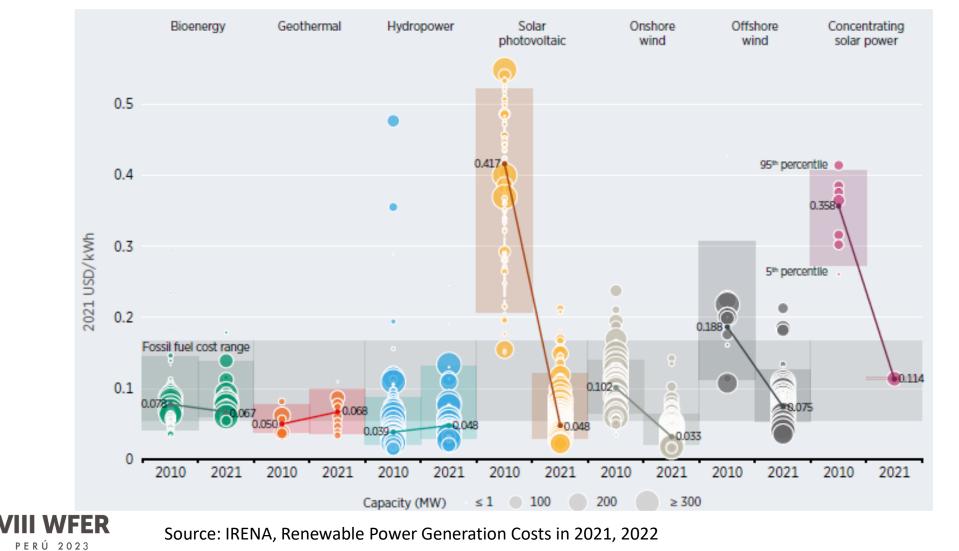
# Solar and wind energy costs have significantly fallen over the last ten years

CEER

Council of European Energy Regulators

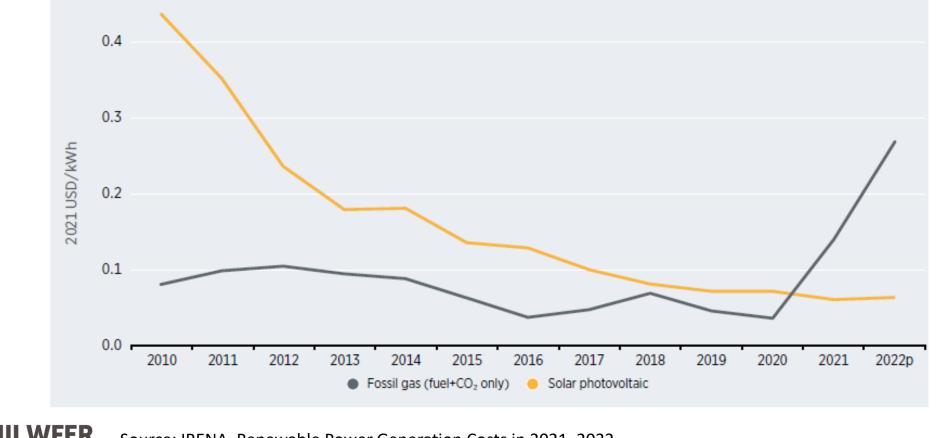


Global weighted average LCOEs of newly commissioned, utility-scale renewable power generation, 2010-2021





The weighted average LCOE of utility scale solar PV compared to fuel and CO2 cost only for fossil gas in Europe, 2010-2022



Source: IRENA, Renewable Power Generation Costs in 2021, 2022

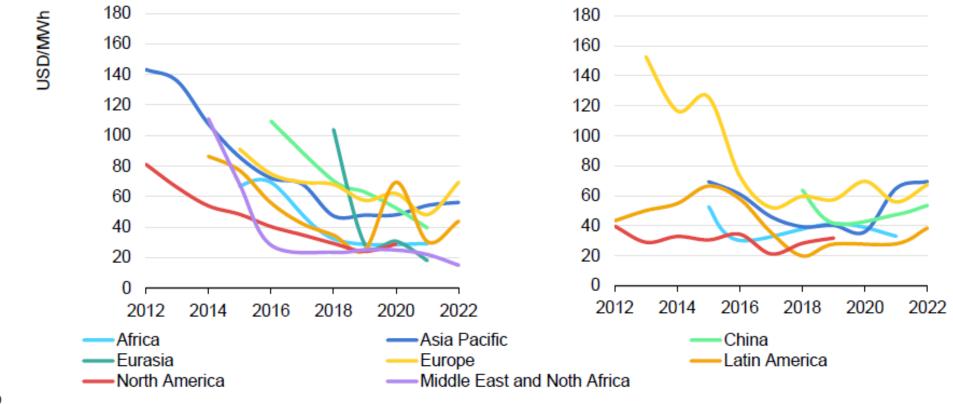
2023



# The cost of renewables had been falling for EU EU SCHOOL OF years, but not any longer

 Increasing commodity prices, high freight costs and ongoing supply chain disruptions have recently caused investment costs for onshore wind to increase by 15-25% and for solar PV by 10-20% w.r.t. pre-Covid levels

Auction contract prices for utility-scale solar PV (left) and onshore wind (right) by region





Source: IEA, Renewables 2022 Analysis and forecasts to 2027, January 2023

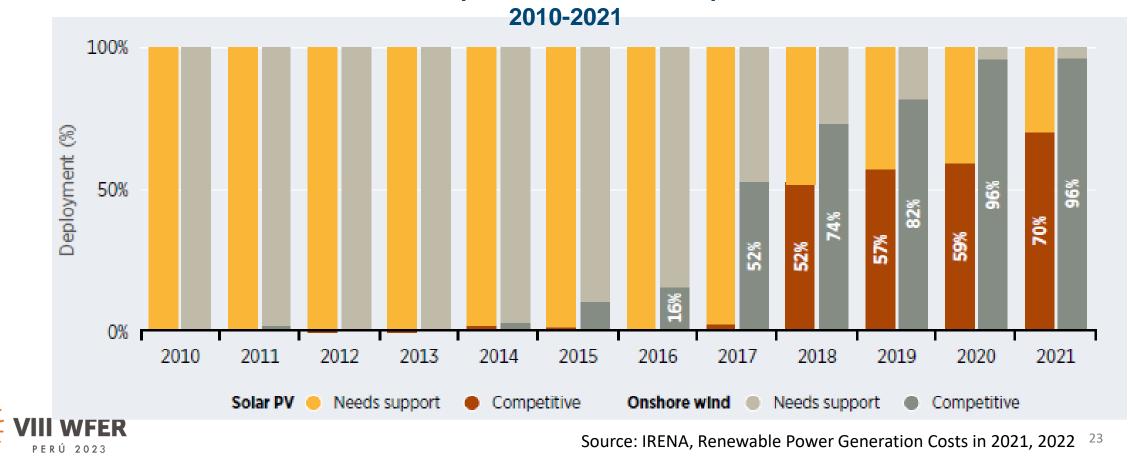


### Cost competitiveness of renewable generation (1)



 An increasing share of the new renewable-based generation capacity is competitive in the market

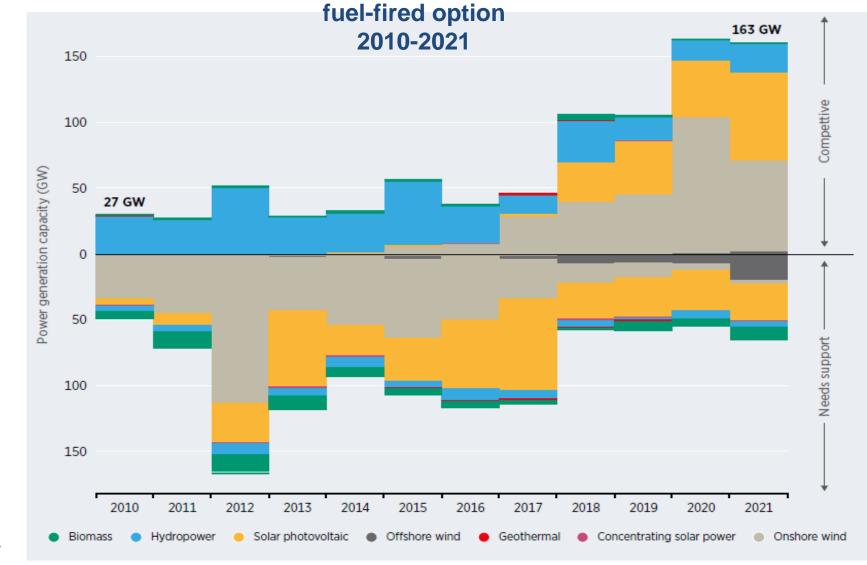
Share of the annual new renewable power generation capacity added at a lower cost than the cheapest fossil fuel-fired option







Annual new renewable power generation capacity added at a lower cost than the cheapest fossil



Source: IRENA, Renewable Power Generation Costs in 2021, 2022



CEER

Council of European Energy Regulators







- Renewable energy in the global context
- The challenges of integrating renewable energy
- Cost competitiveness of renewable energy
- Supporting renewable energy and promoting adequacy
- Regulatory challenges and opportunities for our energy markets
- Several market tools available to integrate massive RES

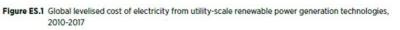


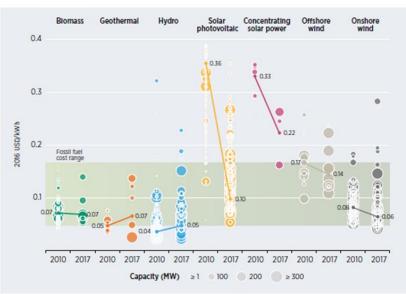


# Why is renewable energy typically supported? (1)



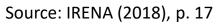
- RES (used to) have higher average costs and suffer from some 'weaknesses' in their output
  - Dependency on natural endowment
  - > Intermittency
  - Lower 'density'
- But their development presents several positive externalities
  - Security of supply
  - Environmental sustainability
  - Increased competition in electricity markets





Source: IRENA Renewable Cost Database.

Note: The diameter of the circle represents the size of the project, with its centre the value for the cost of each project on the Y axis. The thick lines are the global weighted average LCOE value for plants commissioned in each year. Real weighted average cost of capital is 7.5% for OECD countries and China and 10% for the rest of the world. The band represents the fossil fuel-fired power generation cost range.









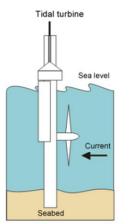


- First-mover advantage in international markets
- Local employment opportunities in rural areas
- Lack of a level playing field
  - Unpriced negative externalities by other energy sources
  - Market design tailored for conventional sources
- BUT not all RES are the same
  - Technology and market maturity not homogeneous
  - Different cost structure and output characteristics

### $\Rightarrow$ Needed support may vary









Source: Adapted from National Energy Education Development Project (public domain)





- Choice of support mechanism based on several criteria
  - Policy objectives and relevant market failures
  - Technology and market maturity level
- Technology-push vs market-pull
  - R&D funding for early stage technologies
     Fostering deployment for technologies near maturity
- Direct vs indirect support
- Many forms of indirect support
  - ➤Carbon pricing
  - Favourable balancing arrangements, connection terms & charges, dispatch conditions, etc.





# Classification of renewables support schemes



		Direct		In dimension
		Price-driven	Quantity-driven	Indirect
Capacity-based Regulatory Generation- based	Capacity-based	Investment grants	Tendering systems for capacity	
	Capacity-based	Tax incentives on investment		
		Feed-in tariffs (FiT)	Quota obligation	
	Generation-	<u>Feed-in premia (FiP)</u>	based on Tradable Green Certificates	Environmental taxes
		Contracts for Difference (CfD)	(TGC)	
		Tax incentives on production	Tendering systems for generation	
Voluntary	Capacity-based	Shareholder programmes & donations		Voluntory agroomonto
	Generation- based	Green tariffs		Voluntary agreements

Source: adapted from Haas (2000), p. 10





### **Overview of the main**



#### direct renewable energy support mechanisms

Feed-in Tariffs (FIT)	Predefined price (typically above market prices) paid for energy produced from renewable sources and fed into the grid
Feed-in Premia (FIP)	Top-up contribution, paid on top of revenues from the market, for energy produced from renewable sources and fed into the grid
Contracts for Difference (CfDs) (Two-way Feed-in Premia)	Right to receive (if positive) or obligation to pay(if negative) the difference between the contracted 'strike price' and the market price for energy produced from renewable sources and fed into the grid
Green Certificates (GC)	Certificate proving the renewable origin of energy. It acquires a value from the obligation (imposed e.g. on non-renewable energy producers or consumers) to submit a certain quota of GCs. The GCs can be traded separately from the energy
Investment Grants	Grants or other types of financial advantage allocated to investment in renewable generation capacity



Market integration of renewable energies



Is support needed to achieve any predefined renewable penetration target in the electricity system?

If yes:	What is the best/most market-friendly tool to
-	promote renewable penetration?

Is the short-term market able to ensure the required back-up capacity and flexibility resources?

If not: What are the best/most market-friendly mechanisms to attract the needed resources?







The impact of larger shares of renewable-based generation on the electricity market



### Electricity markets based on *averagecost pricin*g

- Might lead to other technologies being crowded out
- Is likely to be priced at full (and not marginal) costs and therefore the impact on the average cost/price of electricity supply is uncertain (depending on the total cost comparison with traditional technologies)

Electricity markets implementing the *marginal system pricing* 

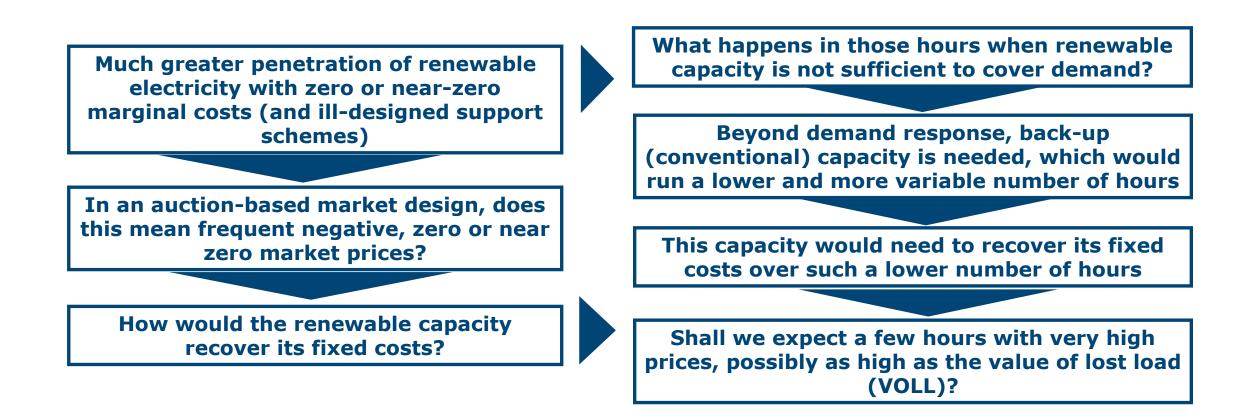
- *Renewable* technologies likely to be *offered in the market at a low price*
- Therefore, they will *rank high in the merit order of offers,* which might lead to:
  - Other technologies being crowded out
  - Prices in the electricity market to be reduced





# Renewable penetration impacts electricity prices ...









... towards a more binomial distribution of wholesale electricity prices



Renewables-based generation characterised by zero or very low marginal costs

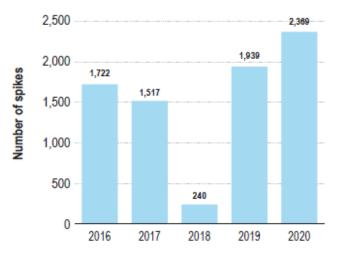
Many hours with very low or zero (or even negative) electricity prices

Variability of production of renewables-based generation requires back-up resources

Price spikes to allow the recovery of fixed costs of renewables-based generation and back-up resources

### Day-ahead negative prices in Europe





### Day-ahead price spikes in Europe

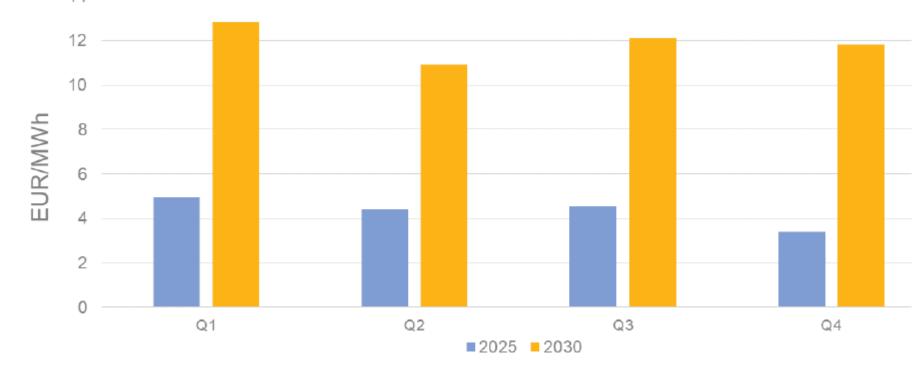




# Electricity price volatility is expected to increase in the future



- Electricity price volatility is expected to increase due, *inter alia*, to:
  - Numerous market entries (renewables, new demand) and exits (carbon-intensive units)
  - The impact of intermittent generation on the system
  - Volatility of other underlying market fundamentals (e.g. fuel and CO<sub>2</sub> prices)





Source: ACER based on simulations made by the Joint Research Centre



## Different electricity price patterns might emerge in the future





Possibly, but not necessarily to the extent that it might appear at first sight, as new technologies and capabilities will:

Increase demand at times of negative, zero or near-zero prices

Reduce demand or increase supply at times of very high prices

Storage charging

**Electric-vehicle charging** 

Storage discharging

**Demand response** 

Will the short-term market prices in the future provide sufficient revenues to ensure that sufficient back-up capacity and flexibility resources stay in or enter into the market?

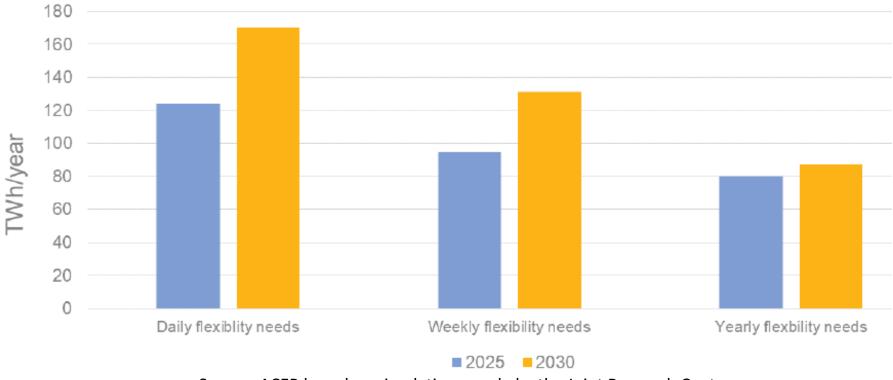




### A more flexible electricity system (1)



### Expected evolution of flexibility needs (TWh/year) in the EU in 2025 and 2030



Source: ACER based on simulations made by the Joint Research Centre

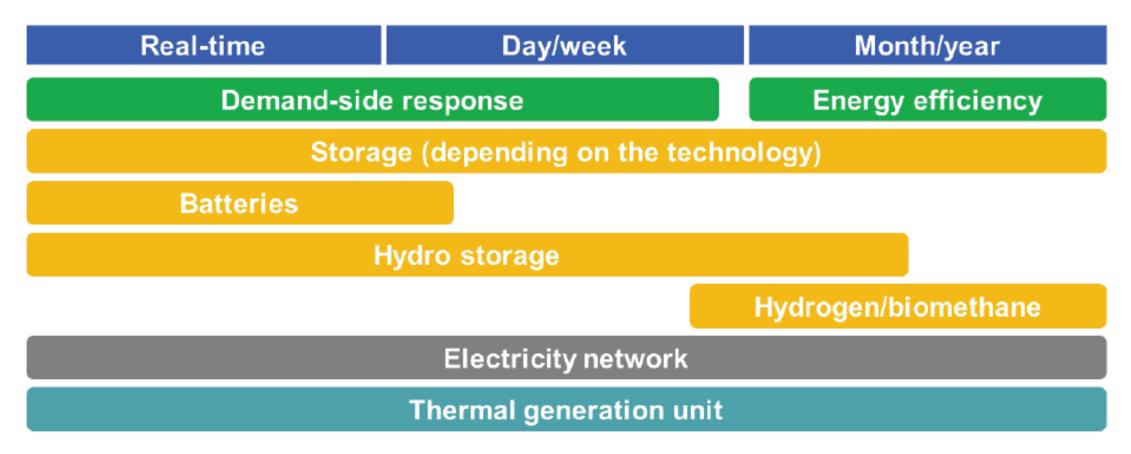
 The power system will need significant and diverse flexible resources to optimise the value of growing shares of intermittent generation and to smoothen the increased volatility







### Flexibility services provided by various technologies





Source: ACER



### **Capacity Remuneration Mechanisms**



Scope		
Approach	Targeted	Market-wide
Volume-based	Strategic Reserve (incl. Interruptibility Contracts) Tender for New Capacity	Central Buyer <ul> <li>Capacity Contracts</li> <li>Reliability Options</li> </ul>
		<b>Decentralised Obligations</b>
Price-based	Targeted Capacity Payments	Market-wide Capacity Payments

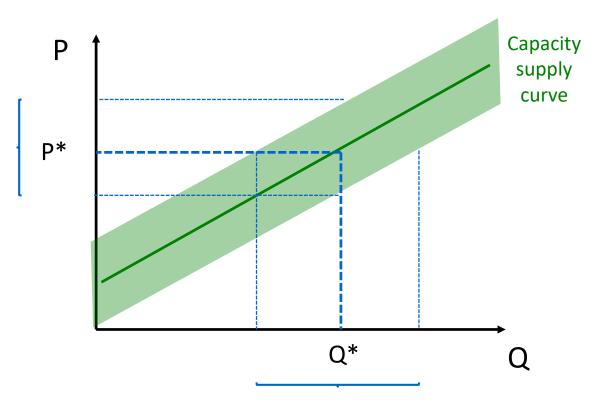






### **Volume-based vs Price-based CRMs**

- Volume-based CRMs ensure the achievement of a target level of capacity, but with uncertainty regarding costs
   Capacity cost range
- Price-based CRMs define the cost of contracted capacity, but the ability to achieve a quantitative targets depends on the knowledge of the capacity supply curve



Capacity quantity range











### How many of you have more than 25% renewables in your energy system?











### How many of you have (at least some) renewables already in the market (i.e. without subsidies)?





**Poll (8)** 





### How many of you have distributed renewable generation operating "behind the meter" (i.e. outside of the market)?









- Renewable energy in the global context
- The challenges of integrating renewable energy
- Cost competitiveness of renewable energy
- Supporting renewable energy and promoting adequacy
- Regulatory challenges and opportunities for our energy markets
- Several market tools available to integrate massive RES

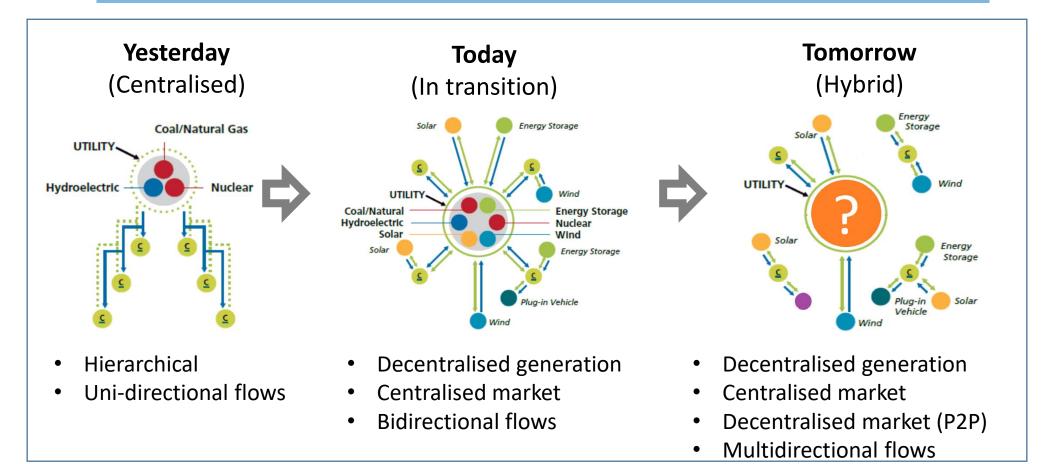




### A system in transformation



- ✓ Need to implemente the *Clean Energy Package*
- ✓ Democratisation of energy generation
- ✓ Descentralisation and new opportunities for local flexibility (*consumer-centric design*)
- ✓ *Energy Efficiency First*) principle



#### Renewable self-consumers (behind the meter) CEER in Portugal **Council of European**



130k self-consumers: +66% from 2021->2022 ٠

Energy Regulators

- 846 MW Installed power: +68% from 2021->2022
- Represents  $\geq$  10% of peak load; 4% of total capacity ٠

12% MV customers are SCs

2% Households are SCs

۲

•



### **Regulatory challenges and opportunities**



### Markets & Regulation

Dynamic regulation which allows the sector's evolution and transformation

### **Consumer Protection**

Protecting the interests and needs of consumers, ensuring access to energy and quality of service at a fair price





 $\overline{\mathbf{O}}$ 

### SoS Diversi

Diversification of energy sources and guaranteeing continuity of supply

### **Sustainability**

Facilitation and reinforcement of renewable energy sources, whilst incentivizing energy efficiency and conscious consumption



## 

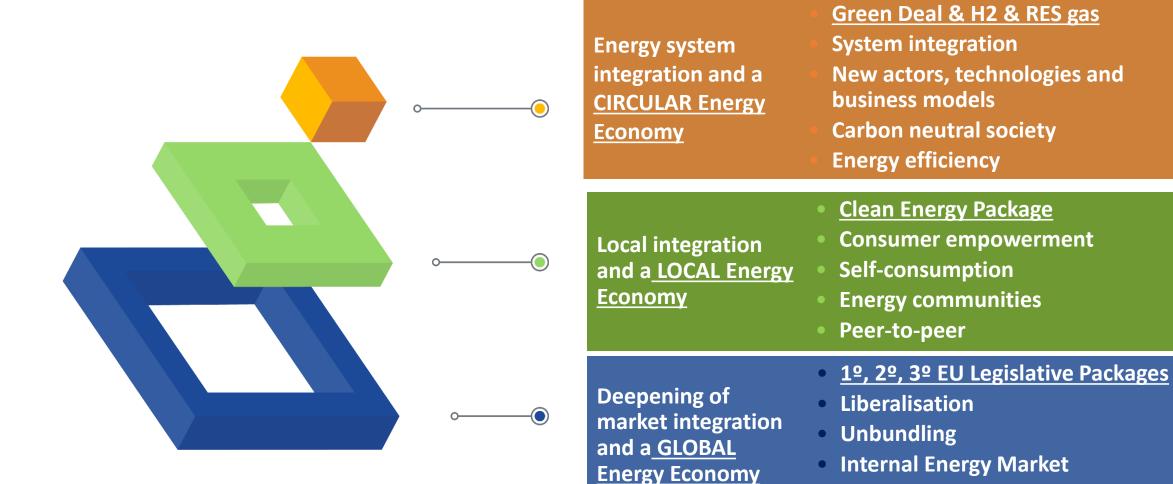
### GLOBAL+LOCAL+CIRCULAR

# GLOCAL



### EU planning for the energy transition





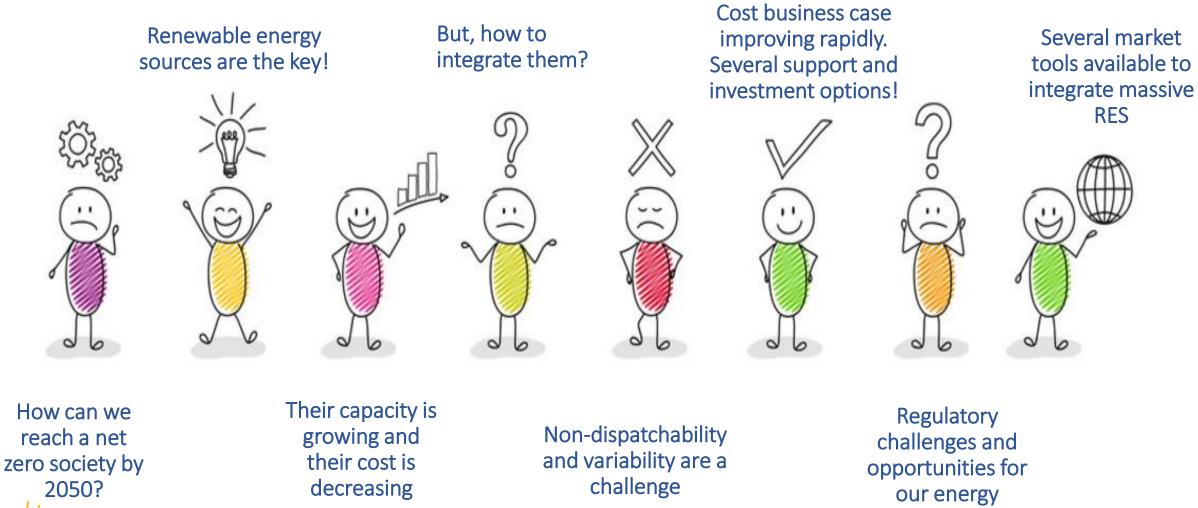
• New EU level bodies and codes

49



### **Outline**





50

markets







- Renewable energy in the global context
- The challenges of integrating renewable energy
- Cost competitiveness of renewable energy
- Supporting renewable energy and promoting adequacy
- Regulatory challenges and opportunities for our energy markets
- Several market tools available to integrate massive RES





### Optimising network connection points in Portugal



**Hybridisation:** adding to an existing power plant or self-consumption unit new production units that use different primary sources of renewable energy, without changing the capacity injection of the pre-existing generation;

**Hybrid:** the power plant or generation unit for self-consumption that presents simultaneously more than one production unit that uses several primary sources renewable



Hybridisation of generation technologies at the same network connection point: optimising the already existing network use

Solar PV installed at the same
 location and using the same grid injection capacity of a hydro power plant

### Renewable power generation resources and security of supply timeframes in Portugal



CEER

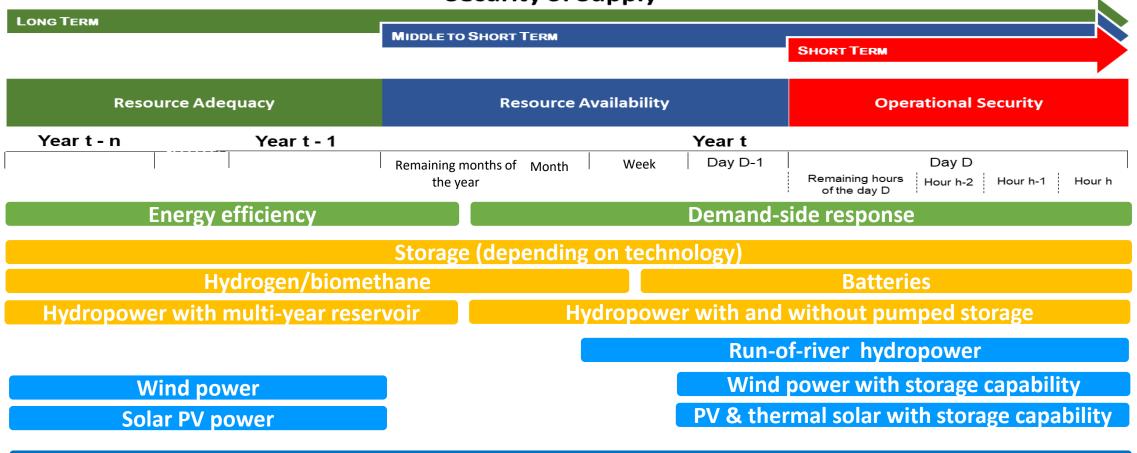
Council of Europear Energy Regulators

- Regularity during consecutive years from solar and wind resources shows that an adequate combination of solar and wind and storage could ensure long-term security of supply.
- Challenge for a 100 % renewable power sector is to find a solution for storing energy generated when resources are available and making it available when needed for consumption.

#### CEER Council of European Energy Regulators Council of European Energy Regulators Council of European Energy Regulators



#### **Security of Supply**



Thermal generation unit (combined heat & power, waste, biomass, CCGT, ...)

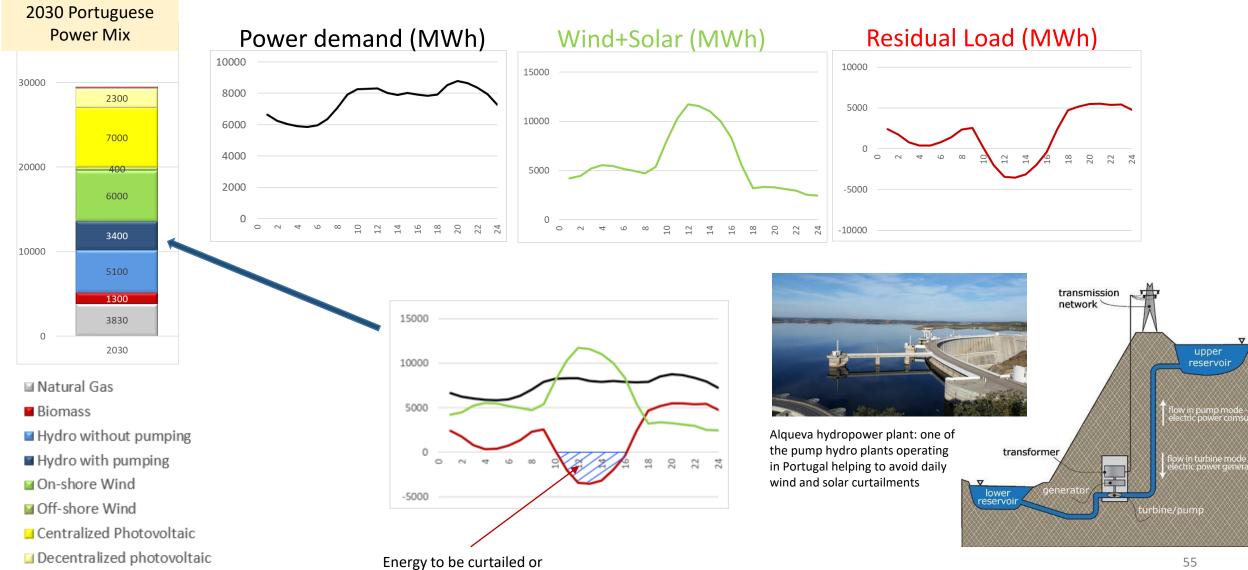
**Electricity network** 



Electrochemical Batteries

### Pumped hydro can help solve daily storage needs, avoiding solar curtailment and ensuring operational security: Portuguese example



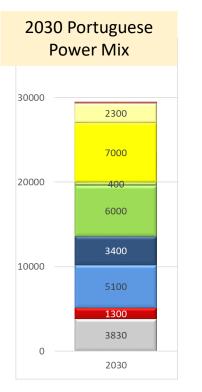


stored for later use

### More long-term storage needs for ensuring seasonal security of supply (resource adequacy): Portuguese

example





CEER

Council of European Energy Regulators

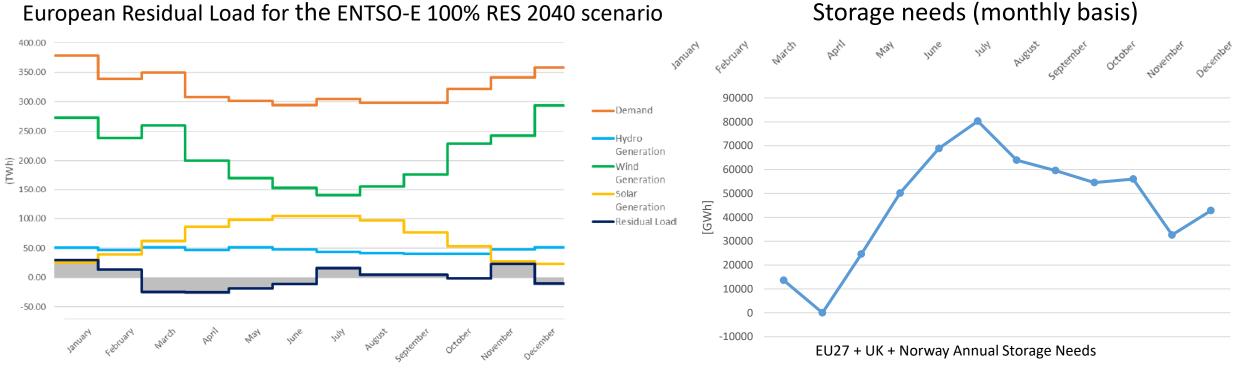
#### Natural Gas

- 🖬 Biomass
- Hydro without pumping
- Hydro with pumping
- On-shore Wind
- 🖬 Off-shore Wind
- Centralized Photovoltaic
- Decentralized photovoltaic
- Electrochemical Batteries

- [MW] Annual histogram Curtailed 10000 electricity Stored surplus electricity ~ 5000 hours generated more one time (3400 MW ~ 22 TWh maximum of when needed by consumption ~ 2160 hours / ~ 2.8 TWh pumping hydro) 5000 ~200 hours ~ 0.2 TWh 0 5840 730 5110 2920 3650 380 570 0 460 190 80  $\hat{\mathbf{m}}$ Hours of the year -5000 Surplus electricity to be stored by pumping hydro or curtailed Max ~1600 hours / ~ 2.8 TWh -8133 MW
- -10000
- Pumped hydro will solve storing problem for 2.8 TWh surplus electricity (yellow) generated when PV or wind resources were available and not needed for consumption. This stored energy will supply consumption when needed.
- Hydro and natural gas power plants will generate the additional 22 TWh annual energy needed.
- Any additional solar & wind with extra storage capability will reduce use of natural gas power plants

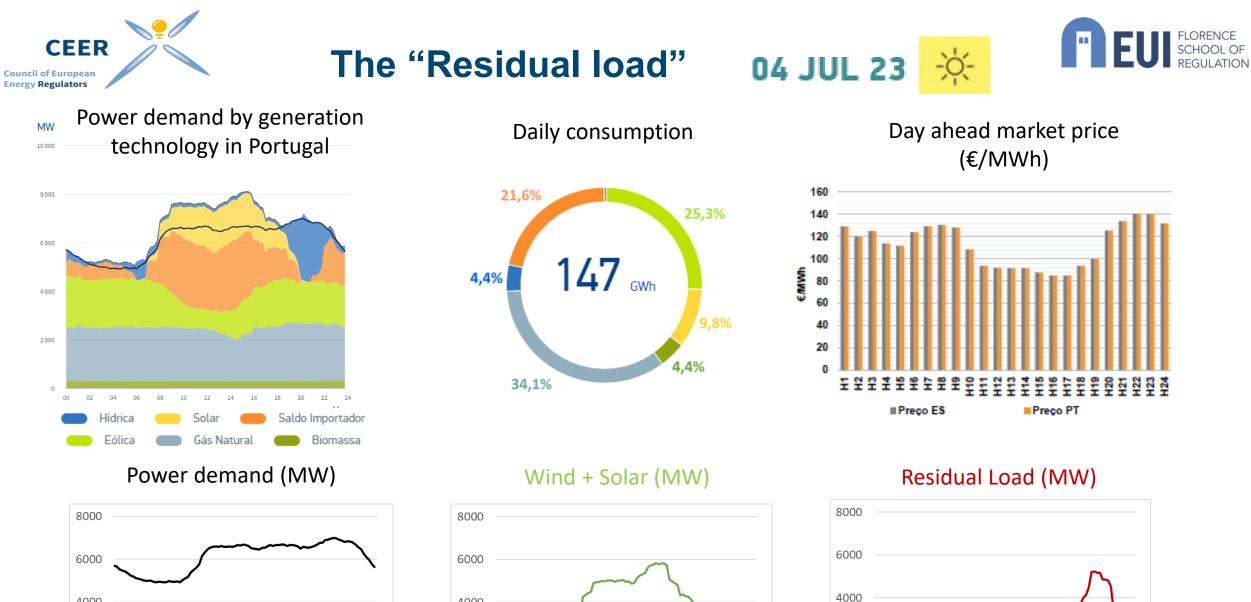


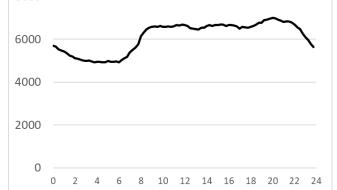


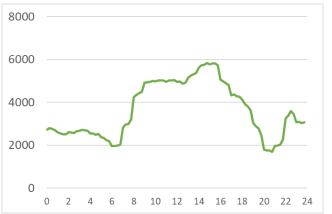


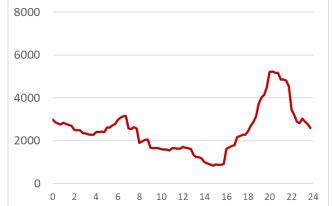
#### European Residual Load for the ENTSO-E 100% RES 2040 scenario

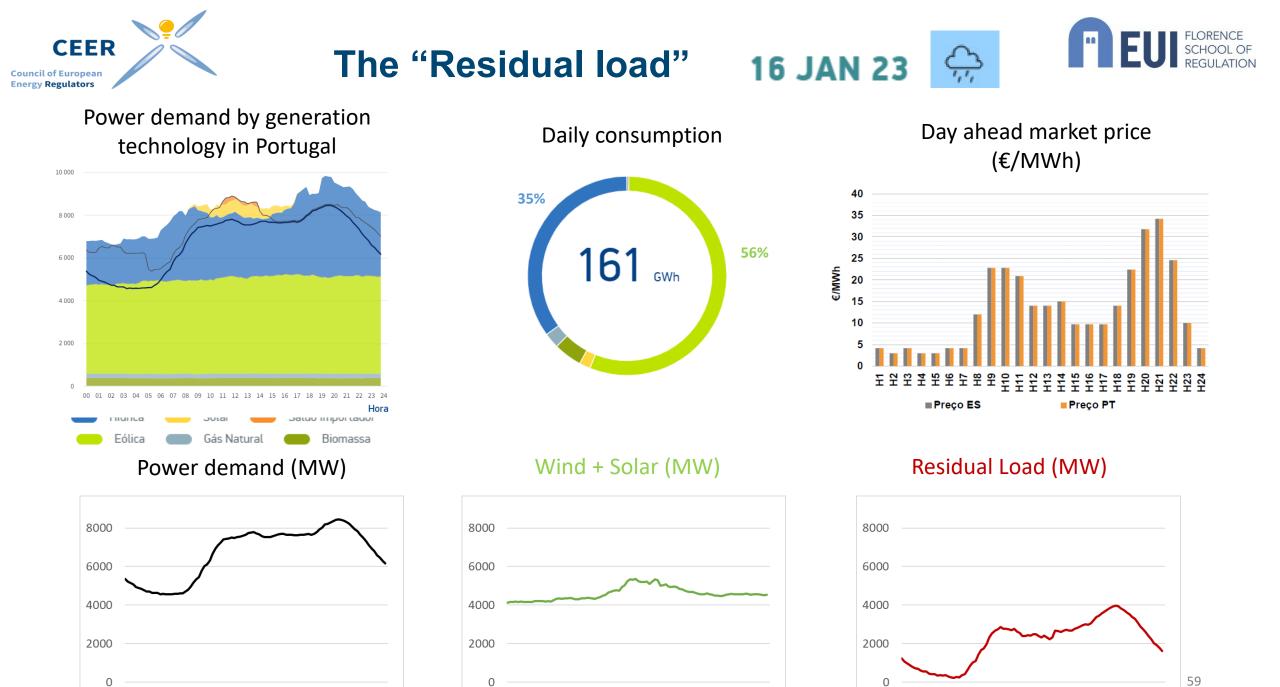
Source: CEER, Long-Term Storage, CEER "European Green Deal" White Paper series (paper I), 15 February 2021, https://www.ceer.eu/documents/104400/7158746/C21-FP-48-03 CEER+White+Paper+on+long-term+storage-2.pdf/531b1a53-8bc9-7eb2-6da4-1e866fd867a0











6 8 10 12 14 16 18 20 22 24

0

2 4

6 8

0 2

4

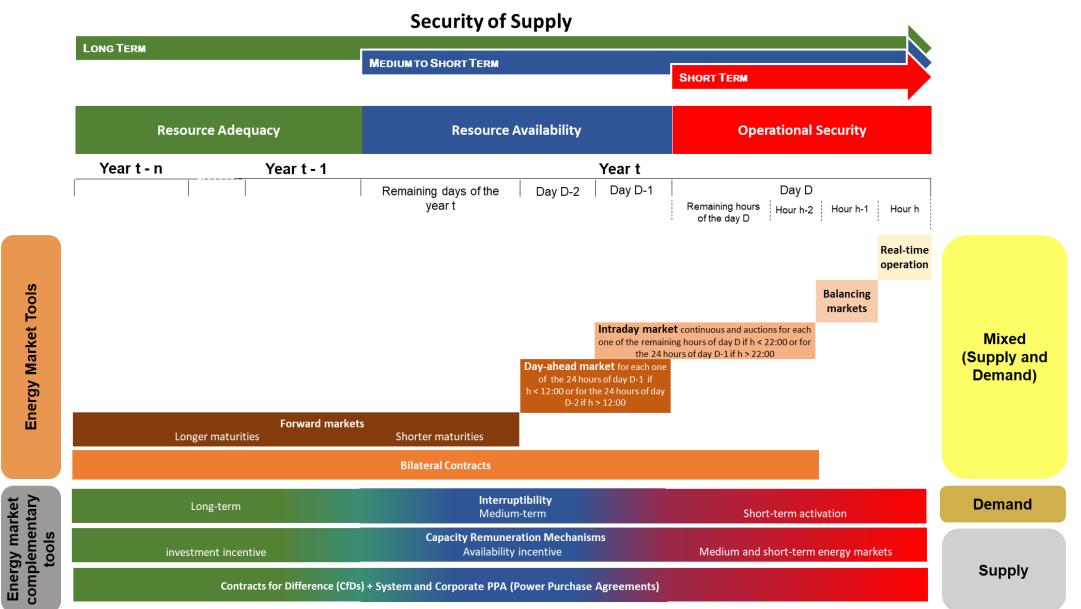
0 2 4 6 8 10 12 14 16 18 20 22 24

10 12 14 16 18 20 22 24



### **Tools for the future**





60

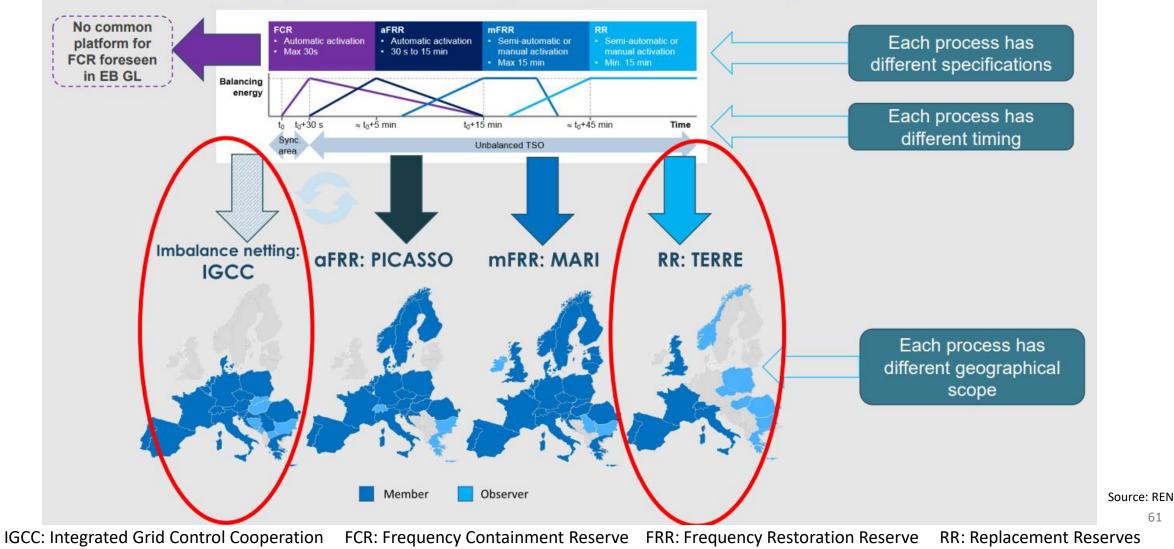


### **European balancing market tools**



61

### **Balancing platforms per product/process**







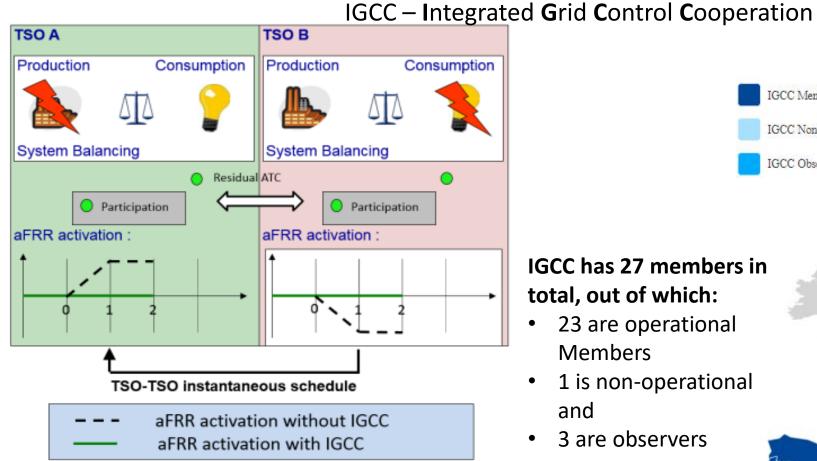


Figure 1-2: Operating principle of imbalance netting



### IGCC has 27 members in total, out of which:

- 23 are operational **Members**
- 1 is non-operational and
- 3 are observers



CEER

**Council of Europear** 

**Energy Regulators** 





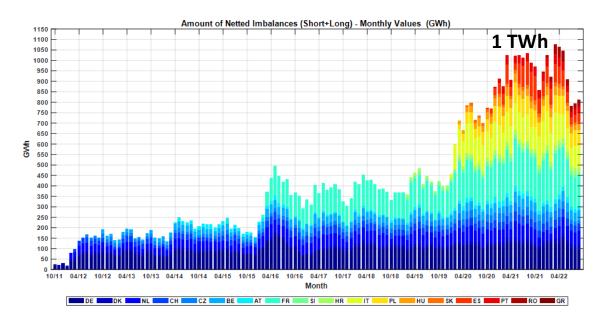


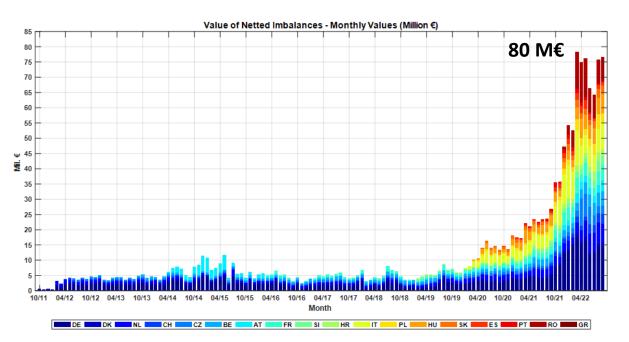
IGCC – Integrated Grid Control Cooperation

#### Effectiveness of IGCC

- The quarterly energy savings in Q1 2022 reached 3021 GWh
- The value of quarterly savings in Q1 2022 reached 185.27 million €
- New record of monthly value amount of netted imbalances: more than 1 TWh in March 2022
- New record of monthly value amount of netted imbalances: nearly 80 million € in March 2022 (due to high energy prices)
- Aggregated savings: surpassed 1 billion € savings.

### Monthly Volumes of Netted Imbalances Monthly Value of Netted Imbalances







### **Recap: key market challenges**

**Deep penetration of renewables** 



# Until 2030 (?)<br/>SRMCg > LRMCgBeyond 2030 (?)<br/>SRMCg < LRMCg</th>Energy<br/>(decarbonised)1?Capacity<br/>(firmness)2)?

### SRMCg – Short Run Marginal Cost of generation technology

LRMCg – Long Run Marginal Cost of generation technology

CCGT – Cycle Combined Gas Turbine generation technology

- DSM Demand Side Management
- *VoLL Value of Lost Load*

### Regulatory intervention might be expected

- With lower long run marginal costs, market delivers desired
   policy objectives toward decarbonisation with cost reduction for consumers.
- 2) How to monetise CCGT firm capacity in an environment where capacity usage is expected to decrease? Can volatility of market prices help?
- 3) With higher long run marginal costs, how can you monetise renewables to substitute the remaining fossil fuel generation to reach net zero (RES cannibalisation effect)? Can the carbon price provide a solution? Is further support for RES needed?
- Use of controllable flexibility resources (short + medium term), can be monetised (reflecting the shadow price of DSM or of curtailment (VoLL)), but with such high price volatility how to address:
  - Consumer preferences for price stability?
- Financing for technologies with fixed capacity costs? Will short-term market prices in the future provide sufficient revenues to ensure that sufficient back-up capacity and flexibility resources stay in or enter the market? Can trends of Power-to-H<sub>2</sub> and H<sub>2</sub>-to-Power help?



















And now, do you expect the integration of renewable energy into the electricity system to be challenging for the system operator?

- a) Yes, very challenging, putting the electricity system at risk
- b) Yes, but the challenge is manageable
- c) Not particularly challenging, given the current technologies





PERÚ 2023





